

SUPREME COURT OF ARIZONA
ATTORNEY ETHICS ADVISORY COMMITTEE
Ethics Opinion File No. EO-20-0001

The Attorney Ethics Advisory Committee was created in accordance with Rule 42.1 and Administrative Order Nos. 2018-110 and 2019-168.

Lawyer-client relationships sometimes end earlier than the lawyer and client anticipated at the start of the representation. A lawyer's withdrawal from representation is not always agreed upon by the client and may also be under touchy circumstances, such as dishonesty of the client or non-payment of fees owed to the lawyer. Further, a client may fire a lawyer at any time, for good or bad reasons. A lawyer faced with such situations must uphold the lawyer's ethical responsibilities to the client despite that the representation is at, near, or has reached an end. Client confidentiality must be protected unless the ethical rules specifically allow disclosure, and any disclosures must be made as narrowly as possible. If, in a court setting, the tribunal does not allow the withdrawal, the lawyer can seek relief from a higher court, but must protect the client's interests and competently represent the client until and unless an order for withdrawal is granted. A withdrawing lawyer must advise the client and new counsel of pending court dates, status of the case, and anything else necessary and appropriate for the smooth transfer of the representation. Any fees charged to the client for withdrawal-related work must be reasonable. Of course, the client is entitled to the client file consistent with Ethics Opinion No. EO-19-0009, regardless of the circumstances for the withdrawal.

FACTS

Lawyers have raised many questions about ethical obligations when a decision for withdrawal from representation has been made. These questions most often involve the intersection of ER 1.16 (withdrawal) and ER 1.6 (confidentiality obligations). Questions also frequently arise regarding whether fees may be charged for withdrawal-related work. In light of these frequent requests for ethics advice, the Attorney Ethics Advisory Committee has chosen to issue this formal opinion *sua sponte*.

QUESTIONS PRESENTED

1. What are a lawyer's ethical responsibilities when withdrawing from representation of a client?
2. May a lawyer charge a client for withdrawal-related work?
3. What obligations does the withdrawn lawyer have to the former client?
4. What confidential client information can be disclosed, either orally or as part of the client file, by withdrawn counsel to successor counsel in the absence of the client's informed consent?

APPLICABLE ARIZONA RULES OF PROFESSIONAL CONDUCT (“ER _”)

ER 1.5 Fees

(a) A lawyer shall not make an agreement for, charge, or collect an unreasonable fee.

....

ER 1.6 Confidentiality of Information

(a) A lawyer shall not reveal information relating to the representation of a client unless the client gives informed consent, the disclosure is impliedly authorized in order to carry out the representation or the disclosure is permitted or required by paragraphs (b), (c) or (d), or ER 3.3(a)(3).

....

Comment

[21] If the lawyer’s services will be used by the client in materially furthering a course of criminal or fraudulent conduct, the lawyer must withdraw, as stated in ER 1.16(a)(1). After withdrawal the lawyer is required to refrain from making disclosure of the client’s confidences, except as otherwise provided in ER 1.6. Neither this Rule nor ER 1.8(b) nor ER 1.16(d) prevents the lawyer from giving notice of the fact of withdrawal, and the lawyer may also withdraw or disaffirm any opinion, document, affirmation, or the like.

ER 1.9 Duties to Former Clients

...

(c) A lawyer who has formerly represented a client in a matter shall not thereafter:

(1) use information relating to the representation to the disadvantage of the former client except as these Rules would permit or require with respect to a client, or when the information has become generally known; or

(2) reveal information relating to the representation except as these Rules would permit or require with respect to a client.

ER 1.16 Declining or Terminating Representation

(a) Except as stated in paragraph (c), a lawyer shall not represent a client or, where representation has commenced, shall withdraw from the representation of a client if:

(1) the representation will result in violation of the Rules of Professional Conduct or other law;

(2) the lawyer’s physical or mental condition materially impairs the lawyer’s ability to represent the client; or

(3) the lawyer is discharged.

(b) Except as stated in paragraph (c), a lawyer may withdraw from representing a client if:

- (1) withdrawal can be accomplished without material adverse effect on the interests of the client;
- (2) the client persists in a course of action involving the lawyer's services that the lawyer reasonably believes is criminal or fraudulent;
- (3) the client has used the lawyer's services to perpetrate a crime or fraud;
- (4) the client insists upon taking action that the lawyer considers repugnant or with which the lawyer has a fundamental disagreement;
- (5) the client fails substantially to fulfill an obligation to the lawyer regarding the lawyer's services and has been given reasonable warning that the lawyer will withdraw unless the obligation is fulfilled;
- (6) the representation will result in an unreasonable financial burden on the lawyer or has been rendered unreasonably difficult by the client; or
- (7) other good cause for withdrawal exists.

(c) A lawyer shall comply with applicable law requiring notice to or permission of a tribunal when terminating a representation. When ordered to do so by a tribunal, a lawyer shall continue representation notwithstanding good cause for terminating the representation.

(d) Upon termination of representation, a lawyer shall take steps to the extent reasonably practicable to protect a client's interests, such as giving reasonable notice to the client, allowing time for employment of other counsel, surrendering documents and property to which the client is entitled and refunding any advance payment of a fee that has not been earned. Upon the client's request, the lawyer shall provide the client with all of the client's documents, and all documents reflecting work performed for the client. The lawyer may retain documents reflecting work performed for the client to the extent permitted by other law only if retaining them would not prejudice the client's rights.

Comment

[3] When a lawyer has been appointed to represent a client, withdrawal ordinarily requires approval of the appointing authority. See also ER 6.2. Similarly, court approval or notice to the court is often required by applicable law before a lawyer withdraws from pending litigation. Difficulty may be encountered if withdrawal is based on the client's demand that the lawyer engage in unprofessional conduct. The court may request an explanation for the withdrawal, while the lawyer may be bound to keep confidential the facts that would constitute such an explanation. The lawyer's statement that professional considerations require termination of the representation ordinarily should be accepted as sufficient. Lawyers should be mindful of their obligations to both clients and the court under ERs 1.6 and 3.3.

ER 3.3 Candor Toward the Tribunal

Comment

[15] Normally, a lawyer's compliance with the duty of candor imposed by this Rule does not require that the lawyer withdraw from the representation of a client whose interests will be or have been adversely affected by the lawyer's disclosure. The lawyer may, however, be required by ER 1.16(a) to seek permission of the tribunal to withdraw if the lawyer's compliance with this Rule's duty of candor results in such an extreme deterioration of the client lawyer relationship that the lawyer can no longer competently represent the client. Also see ER 1.16(b) for the circumstances in which a lawyer will be permitted to seek a tribunal's permission to withdraw. In connection with a request for permission to withdraw that is premised on a client's misconduct, a lawyer may reveal information relating to the representation only to the extent reasonably necessary to comply with this Rule or as otherwise permitted by ER 1.6.

RELEVANT ARIZONA ETHICS OPINIONS

State Bar of Arizona, Rules of Professional Conduct Committee,¹ Ariz. Ops. 93-02, 94-02, 00-11, 04-01, 05-05, 08-02, 09-02, 15-02.

Supreme Court of Arizona Attorney Ethics Advisory Committee, Ethics Op. EO-19-0009.

OTHER RELEVANT ETHICS OPINIONS

2007 N.C. Ethics Op. 8; Mich. Ethics Op. RI-296

OPINION

1. What are a lawyer's ethical responsibilities when withdrawing from representation of a client?

ER 1.16 sets forth the circumstances under which a lawyer may and shall withdraw from further representation of a client. See ER 1.16(a) and (b). The lawyer's responsibility to follow the law and procedures of the tribunal in attempting withdrawal is set forth in ER 1.16(c). Further, "[w]hen ordered to do so by a tribunal, a lawyer shall continue representation notwithstanding good cause for terminating the representation." ER 1.16(c). The lawyer is not prohibited from seeking withdrawal relief from a higher tribunal. While the lawyer is seeking relief, and if relief is not sought or granted, at all times the lawyer must continue to represent the client competently and diligently. ERs 1.1 and 1.3.

ER 1.16 does not relieve the withdrawing lawyer from the duties of confidentiality set forth in ER 1.6. This Committee cautions the withdrawing lawyer to carefully review and follow ER 1.6 during the withdrawal process. Comment [3] to ER 1.16 addresses the practical problem that a lawyer seeking to withdraw may face questions from the tribunal about the reasons for withdrawal: "The court may request an explanation for the withdrawal, while the lawyer may be bound to keep

¹ Opinions issued by the State Bar of Arizona's former Rules of Professional Conduct Committee are nonbinding.

confidential the facts that would constitute such an explanation. The lawyer's statement that professional considerations require termination of the representation ordinarily should be accepted as sufficient."

ER 1.6(d)(4) allows disclosure of confidential information "to respond to allegations in any proceeding concerning the lawyer's representation of the client." Yet, that disclosure must be made only "to the extent the lawyer reasonably believes necessary." ER 1.6(d). The withdrawing lawyer ordinarily should resist any disclosure during the withdrawal process in favor of citing and following the directions in Comment [3] to ER 1.16 to state that professional considerations require withdrawal of the lawyer. *See Lawyer Disciplinary Bd. v. Farber*, 488 S.E.2d 460 (W. Va. 1997) (lawyer moving to withdraw from representation violated Rule 1.6 by adding affidavit reporting on his plea discussions with defendant).

"Reasonably necessary" has been construed quite narrowly in connection with ER 1.6(d)(4) disclosures. *Ariz. Op. 93-02* (March 1993) addressed whether the inquiring lawyer could speak to an author and refute the former client's accusations to the author that the lawyer had represented the client incompetently and had engaged in a conspiracy with the prosecution. In holding that the Ethical Rules allow the lawyer to do so, the narrowness of the "reasonably necessary" component of ER 1.6(d) was stressed:

We emphasize that our conclusion should not imply that an attorney may simply open his or her file in response to any such derogatory allegations. ER 1.6(d) permits disclosure only to the extent the lawyer reasonably believes necessary to establish a claim or defense. Therefore, an attorney must determine whether he or she can adequately establish a claim or defense against accusations of misconduct without disclosing information protected by ER 1.6(a). Whether disclosure is "reasonably necessary" for the purposes of ER 1.6(d) is ultimately within the independent judgment of the attorney involved, after a careful assessment of the facts and the nature of the controversy.

Ariz. Op. 93-02.

Even when a lawyer has learned that his or her client has submitted fraudulent evidence warranting the lawyer to withdraw the evidence, the lawyer must first try to withdraw the evidence without revealing that the client submitted fraudulent evidence:

If an attorney can refuse to offer evidence the attorney reasonably believes to be false, see ER 3.3(a)(3), there seems to be no good reason why the attorney could not move to withdraw evidence from a tribunal's consideration that he or she knows to be false. This measure, too, should be done without revealing any client misconduct. The attorney should cite client confidentiality, attorney-client privilege, and the client's Fifth Amendment privilege, if appropriate, should the tribunal insist upon an explanation why the attorney is seeking withdrawal of the evidence.

Ariz. Op. 05-05 (July 2005) (footnotes omitted). See also ER 3.3, Comment [15] ("In connection with a request for permission to withdraw that is premised on a client's misconduct, a lawyer may reveal information relating to the representation only to the extent reasonably necessary to comply with this Rule or as otherwise permitted by ER 1.6.")

Given the narrowness of exceptions to the confidentiality requirements of ER 1.6 even in light of a lawyer's obligation of candor towards the tribunal as set forth in ER 3.3, if the lawyer believes it is reasonably necessary to disclose a client confidence as part of withdrawal proceedings, the withdrawing lawyer should consider whether an *ex parte* submission may be warranted and permitted under the rules of the tribunal.

Comment [15] to ER 3.3 supports a lawyer revealing the least possible confidential information in support of the lawyer's withdrawal: "In connection with a request for permission to withdraw that is premised on a client's misconduct, a lawyer may reveal information relating to the representation only to the extent reasonably necessary to comply with this Rule or as otherwise permitted by ER 1.6."

Withdrawing and withdrawn lawyers also should be mindful that what constitutes confidential information about the client is construed quite broadly. In addressing what a lawyer should do when subpoenaed for client information, the State Bar of Arizona Rules of Professional Conduct Committee, in Ariz. Op. 00-11 (November 2000), wrote: "Under ER 1.6, a lawyer is required to maintain the confidentiality of all information relating to representation, regardless of the fact that the information can be discovered elsewhere.... Indeed, the lawyer is required to maintain the confidentiality of information relating to representation even if the information is a matter of public record." (Internal citations omitted.)

Despite the lawyer's obligation to keep a client's confidences, Comment [21] to ER 1.6 is clear that, once withdrawn, the lawyer may give notice of the fact of withdrawal, "and the lawyer may also withdraw or disaffirm any opinion, document, affirmation, or the like." See Ariz. Op. 05-05.

2. May a lawyer charge a client for withdrawal-related work?

A lawyer's charged fees must be reasonable. See ER 1.5. Neither ER 1.5 nor its comment addresses the particular circumstances of whether a lawyer may charge for withdrawal-related work such as preparation, filing, and arguing a motion to withdraw. Other jurisdictions have addressed this question, however, in 2007 N.C. Ethics Op. 8 (<http://www.ncbargoviethics>) (July 13, 2007), the North Carolina State Bar opined that the act of the withdrawal with the Court is the professional obligation of the lawyer, and therefore the lawyer may not shift the cost of the withdrawal to the client. "Whether the client or the lawyer is the first to conclude that the relationship must end, determining who is at fault or the motivation of the client or the lawyer when ending the relationship is often impossible and, ultimately, beside[s] the point. Regardless of who may be at fault, the cost of the work necessary to file and argue a motion to withdraw must be incurred because the lawyer is required by the Rules of Professional Conduct and the court rules to obtain the permission of the court to withdraw." Further, in North Carolina, a fee agreement provision requiring the client to pay for the cost of preparing, filing, and arguing a motion to withdraw if the client terminates the lawyer's services is improper because "[s]uch a provision would have an improper chilling effect on a client's right to terminate a lawyer's services at will." *Id.*²

² [1] See Ariz. Op. 94-02 (March 1994) (In opining that a fee agreement provision preventing the client from discharging the lawyer without "good cause" was unethical, the State Bar of Arizona Rules of

North Carolina poses two exceptions to the general rule of not charging for withdrawal-related work. One exception is when “a lawyer must file a motion to withdraw, with the consent of the client, to advance the client’s objectives for the representation and not because the client is dissatisfied with the lawyer’s services or the lawyer wishes to terminate the representation.” *Id.* An example:

[A]n insurance carrier hires a lawyer to defend its insured in a personal injury lawsuit. Before trial, the carrier offers the full policy limits to the plaintiff. The carrier hires another lawyer to file the appropriate motion seeking to have the carrier relieved of its duty to defend the insured. The lawsuit must go forward, however, to determine whether there is liability entitling the plaintiff to recover the proceeds from an underinsured or other excess liability insurance policy. If the motion to be relieved of the duty to defend is allowed, the lawyer originally hired to defend the insured must make a motion to withdraw to further the insurance carrier’s objective of being relieved of the duty to defend. The insurance carrier typically anticipates and assumes that it will pay the legal fees associated with the preparation and presentation of the motion to withdraw.

Id.

The second exception identified by North Carolina is where a court-appointed lawyer’s withdrawal is necessary because of a conflict of interest, a breakdown of the relationship, or other similar circumstance, and the cause of such is not the lawyer’s conduct. “Judicial review provides oversight to insure that the fee charges are warranted and, unlike in private representation, seeking compensation for filing the motion will not have a chilling effect on the client’s right to terminate the relationship.” *Id.*

The State Bar of Michigan’s Standing Committee on Professional and Judicial Ethics takes somewhat of a different view, allowing the lawyer to charge a client for withdrawal-related services if the withdrawal is the client’s choice and the lawyer has explained the consequences of withdrawal to the client, including the cost:

When a client seeks to discharge a lawyer, the lawyer has an obligation under MRPC 1.4(b) to explain to the client the effect of the withdrawal, including the likelihood of the judge granting the withdrawal under MRPC 1.16(c), that the lawyer continues as counsel until the judge grants the motion to withdraw, and that the motion to withdraw may not terminate the lawyer’s ethical obligations to refrain from assisting illegal or fraudulent conduct of the client [MRPC 1.2(c), 1.2(d), 3.3(a)]. Presuming that the lawyer has fulfilled all obligations at the time of the contract and at the time withdrawal is requested, and as in this case, the contract is hourly [not contingent or fixed fee], the lawyer may charge to fulfill the client’s wishes.

Professional Conduct Committee stated: “Such a provision would likely discourage or deter a client, who no longer had confidence in or even distrusted counsel, from discharging the lawyer and hiring a new lawyer.”)

On the other hand, when it is the lawyer who has decided to withdraw, whether with cause or otherwise, the lawyer is not serving the interest of the client and therefore may not charge the client for expenses incurred in seeking the withdrawal.

Mich. Ethics Op. RI-296 (July 15, 1997) (<http://www.michbar.org/opinions>)

While the North Carolina opinion better serves the client's right to have counsel of his or her own choice, we do not believe the circumstances a lawyer may charge for withdrawal-related work are as narrow as adopted in North Carolina. Because a breakdown in a lawyer-client relationship is often difficult to distill down to client choice or lawyer choice (and in the same case, the client and the lawyer may perceive the decision-maker and the reasons therefor differently), we do not adopt the Michigan decision. Rather, we refer withdrawing lawyers to the reasonableness requirement of ER 1.5. The work a lawyer reasonably undertakes in support of a smooth transition to new counsel or *pro per* representation is usually work that may be charged to the client if otherwise appropriate under the fee agreement and if the withdrawal is not clearly solely due to the lawyer's circumstances (such as a lawyer closing the lawyer's law office in favor of public employment). Nevertheless, clients will likely scrutinize closely withdrawal-related charges, and a lawyer must be able to justify all such charges as reasonable under the circumstances.

3. What obligations does the withdrawn lawyer have to the former client?

“Upon termination of representation, a lawyer shall take steps to the extent reasonably practicable to protect a client's interests, such as giving reasonable notice to the client, allowing time for employment of other counsel, surrendering documents and property to which the client is entitled and refunding any advance payment of a fee that has not been earned.” ER 1.16(d). Even if money is owed by the client to the withdrawn lawyer, the client is entitled to the client's property, including the file. See ER 1.16(d); Ariz. Ops. 04-01 (January 2004) and 08-02 (December 2008) (as amended by Ariz. Op. 15-02 (June 2015)); Ariz. Ethics Opinion No. EO-19-0009.

A withdrawn lawyer can find additional ethical duties owed to former clients generally set forth in ER 1.9 and ER 1.6 because the withdrawn lawyer has an ongoing duty of confidentiality even after termination of a representation. For example, ER 1.9(c) makes clear that duties of confidentiality continue for former clients:

A lawyer who has formerly represented a client in a matter shall not thereafter:

- (1) use information relating to the representation to the disadvantage of the former client except as these Rules would permit or require with respect to a client, or when the information has become generally known; or
- (2) reveal information relating to the representation except as these Rules would permit or require with respect to a client.

4. What confidential client information can be disclosed, either orally or as part of the client file, by withdrawn counsel to successor counsel in the absence of the client's informed consent?

When a lawyer withdraws from a representation or is terminated by the client, any disclosure of confidential information relating to the representation of the client to successor counsel or prospective successor counsel not specifically allowed by ER 1.6(a) is prohibited regardless of the

reason for the withdrawal or termination. It frequently happens that when a representation is being transferred from one lawyer to another, the withdrawing or terminated lawyer has little or no direct communication with the client and, therefore, limited opportunity to obtain the client's informed consent to disclose confidential information to successor counsel. Exactly what steps a withdrawing or withdrawn lawyer must follow for the orderly transition of the matter will be a case-by-case analysis.

In most situations, a withdrawing lawyer must advise the new counsel (as well as the client) of any pending court dates, a detailed status of the matter and issues, and anything else necessary and appropriate for the smooth and efficient transfer of the representation. Confidential disclosures of this nature to new counsel are impliedly authorized by ER 1.6(a) so long as the withdrawing lawyer reasonably believes that the disclosures will advance the interests and objectives of the client in the representation. *See* RESTATEMENT (THIRD) OF THE LAW GOVERNING LAWYERS § 61 (2000) (“A lawyer may use or disclose confidential client information when the lawyer reasonably believes that doing so will advance the interests of the client in the representation.”). The withdrawing lawyer, however, must always remain mindful of reasons that may make further briefing of successor counsel imprudent or not in accordance with the client's interests and objectives. “Indeed, if the withdrawal is occasioned by a conflict, briefing successor counsel may taint the successor.” Mich. Ethics Op. RI-296. In short, the withdrawing or withdrawn lawyer should participate in the transition of representation due to withdrawal such that the lawyer has reasonably tried to minimize (or alleviate, if possible) prejudice to the client from the withdrawal. The lawyer must always be mindful of protecting the former client's interests during an orderly transition to new counsel or *pro per* representation.

As a general rule, transfer of the client file consistent with Ariz. Ethics Opinion No. EO-19-0009 to successor counsel is impliedly authorized by ER 1.6(a) to protect the client's interests even in the absence of express direction from the client. However, the withdrawn counsel should whenever possible confirm with the former client directly that the former client authorizes transfer of the file to a specific new counsel. Lawyers should be able to accept the avowal of another lawyer that they are taking over a client matter, but risk management considerations recommend confirming such transfers with the client. Regardless of the basis for the authority to transfer the file, i.e., implied or express, however, the lawyer must remain vigilant to the fact that the file may contain confidential client information that cannot or should not be disclosed to successor counsel without the client's informed consent. This admonition applies to both hard-copy and electronic file contents. In some circumstances, the client may be entitled to receive portions of the client file that the withdrawn lawyer cannot or should not disclose directly to successor counsel in the absence of the client's informed consent. For instance, if the client sent threatening emails to withdrawn counsel, it may not be prudent for withdrawn counsel to include those emails in the file sent to new counsel, even though client is entitled to a copy of the client “file” including all substantive documents, which includes emails. The burden is on the withdrawn lawyer to facilitate a transfer of the client file, either to the client or to successor counsel, in accordance with the Rules of Professional Conduct.

Because of these uncertainties inherent in transfer of the representation and client file, it is the recommendation of the Committee that a withdrawing lawyer seek the client's consent to disclose specific confidential information to successor counsel as part of the transition. This approach maximizes the probability of a complete and fully informed transfer of the representation and client

file and applies equally when, as frequently happens, successor counsel (or prospective successor counsel) seeks input about the matter directly from withdrawn counsel.

CONCLUSION

A client remains so until the lawyer's withdrawal is complete regardless of the reasons for and timing of the cessation of the lawyer-client relationship. The withdrawing lawyer must protect the client's interests despite any dispute between the lawyer and the client and despite any wrongdoing of the client. Any disclosures of confidential information must be strictly limited to those circumstances authorized by the Rules of Professional Conduct. Fees must always be reasonable and appropriate. A withdrawing or withdrawn lawyer should participate in an orderly transition to new counsel or *pro per* representation to minimize prejudice to the client from the withdrawal. Once a lawyer is withdrawn, ethical obligations continue as for any former client.

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